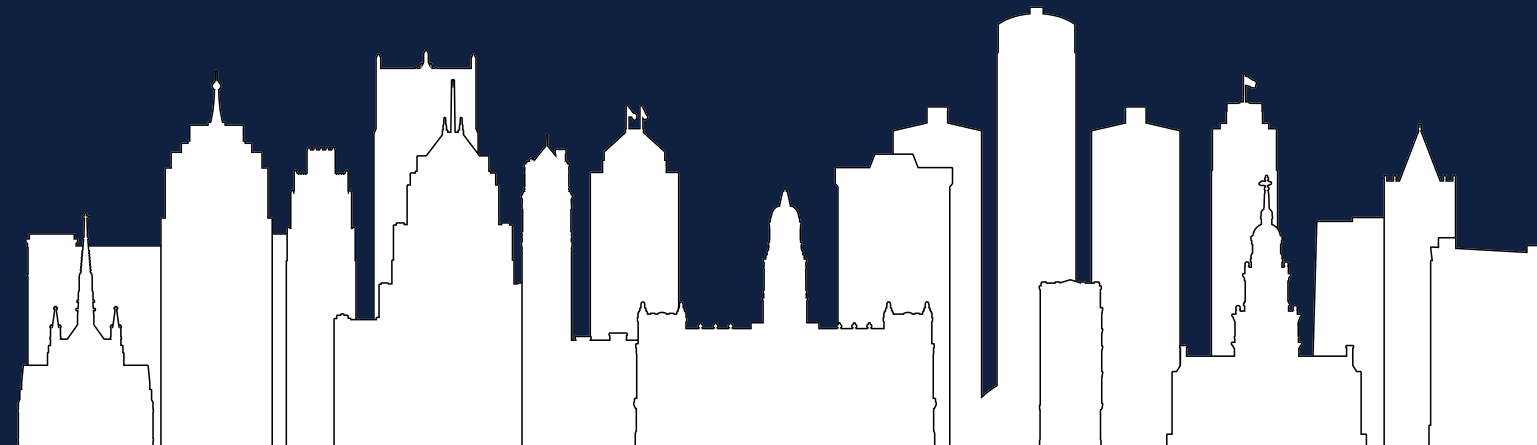




The UNEP Cool Coalition webinar series

EPISODE 12 • THURSDAY 30 APRIL 2026 • 15:00 CEST / 09:00 EDT

# District Cooling as Urban Energy Infrastructure



## OPENING REMARKS

# Setting the stage



## Rob Thornton

President & CEO

[International District Energy Association](#)

WELCOME

# Housekeeping

- 01 12th Cool Talk in UNEP's webinar series
- 02 Webinar is being recorded
- 03 Cameras and microphones are disabled by default
- 04 Submit questions in the Q&A box throughout the webinar

# District Cooling as Urban Energy Infrastructure

*Scaling efficiency, grid resilience, and  
climate action in a warming world.*

**Robert Thornton**

*President & CEO*

*International District Energy Association*



**INTERNATIONAL  
DISTRICT ENERGY  
ASSOCIATION**

# IDEA



- **Founded in 1909** with headquarters near Boston, MA, USA
- A nonprofit industry association representing **~3,000 members from 28 countries**.
- Advancing best practices and advocating for community-scale thermal energy systems for more than 115 years.
- Members span district energy systems in cities, communities and campuses, alongside equipment, technology, and service providers.



# Urbanization is Accelerating the Cooling Imperative

**4.6B**

**people live in cities today**

As more people concentrate in urban centers, demand for reliable, efficient heating and cooling at scale becomes impossible to ignore.

**50%**

**of primary energy used for heating & cooling**

Individual AC units drive peak electricity demand precisely when grids are most vulnerable—during heatwaves.

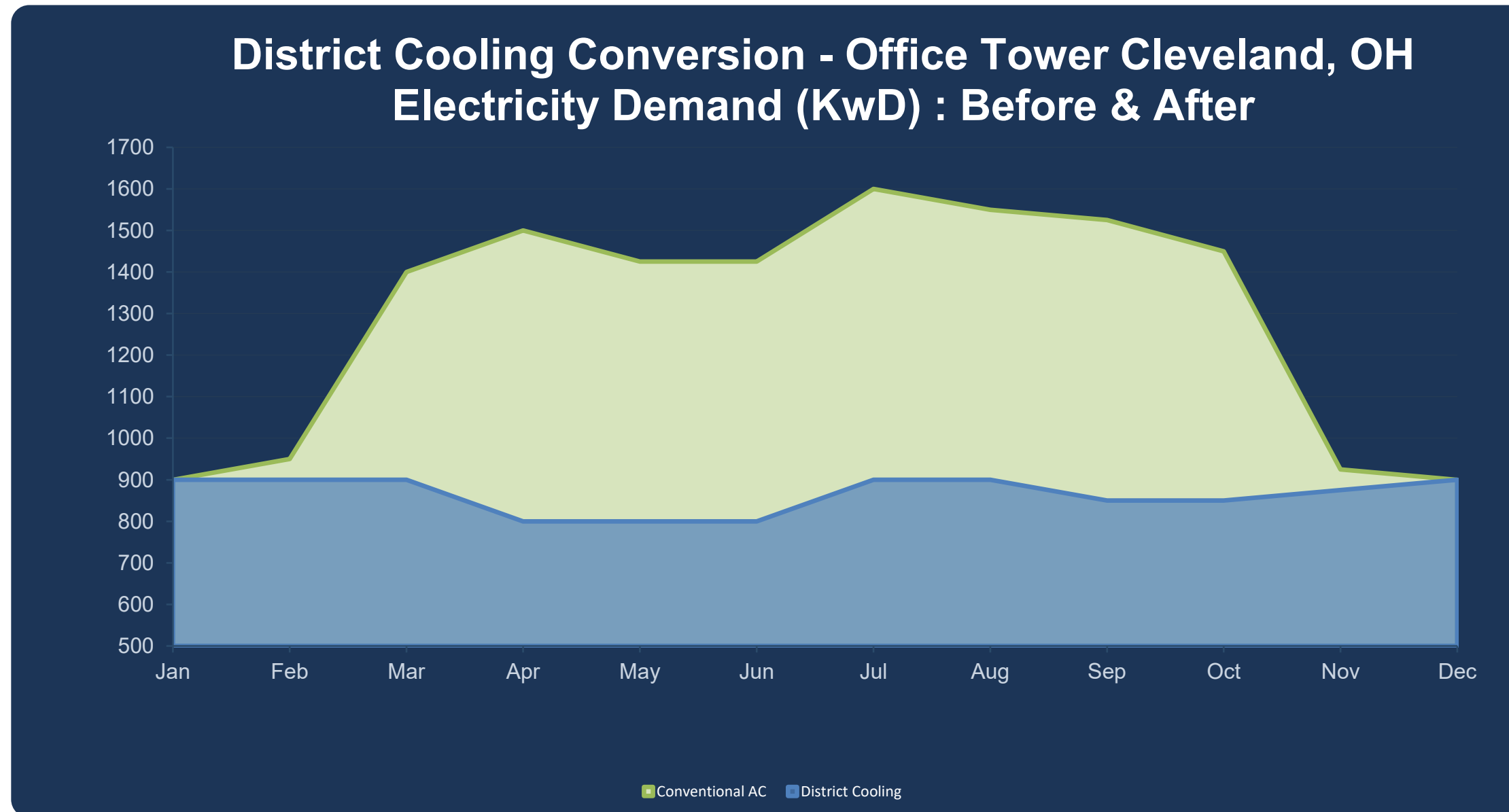
**1-3°C**

**urban heat island effect from individual AC units**

As cities grow denser and temperatures rise, cooling becomes a public health necessity.

# District Cooling: The Value Proposition

District cooling delivers comfort while cutting peak power demand—essential infrastructure for cities in a warming world.



Source: IDEA member data—Commercial building, Cleveland OH

## Peak Shaving

Removing on-site electric chillers from the building flattens electricity demand—avoiding peak power usage during extreme pricing and grid events

## Community Scale Solution

Central plant scale enables thermal storage; renewables integration; industrial heat pumps; heat recovery/reuse; geo-exchange and lake/ocean/river water for condenser/seasonal.

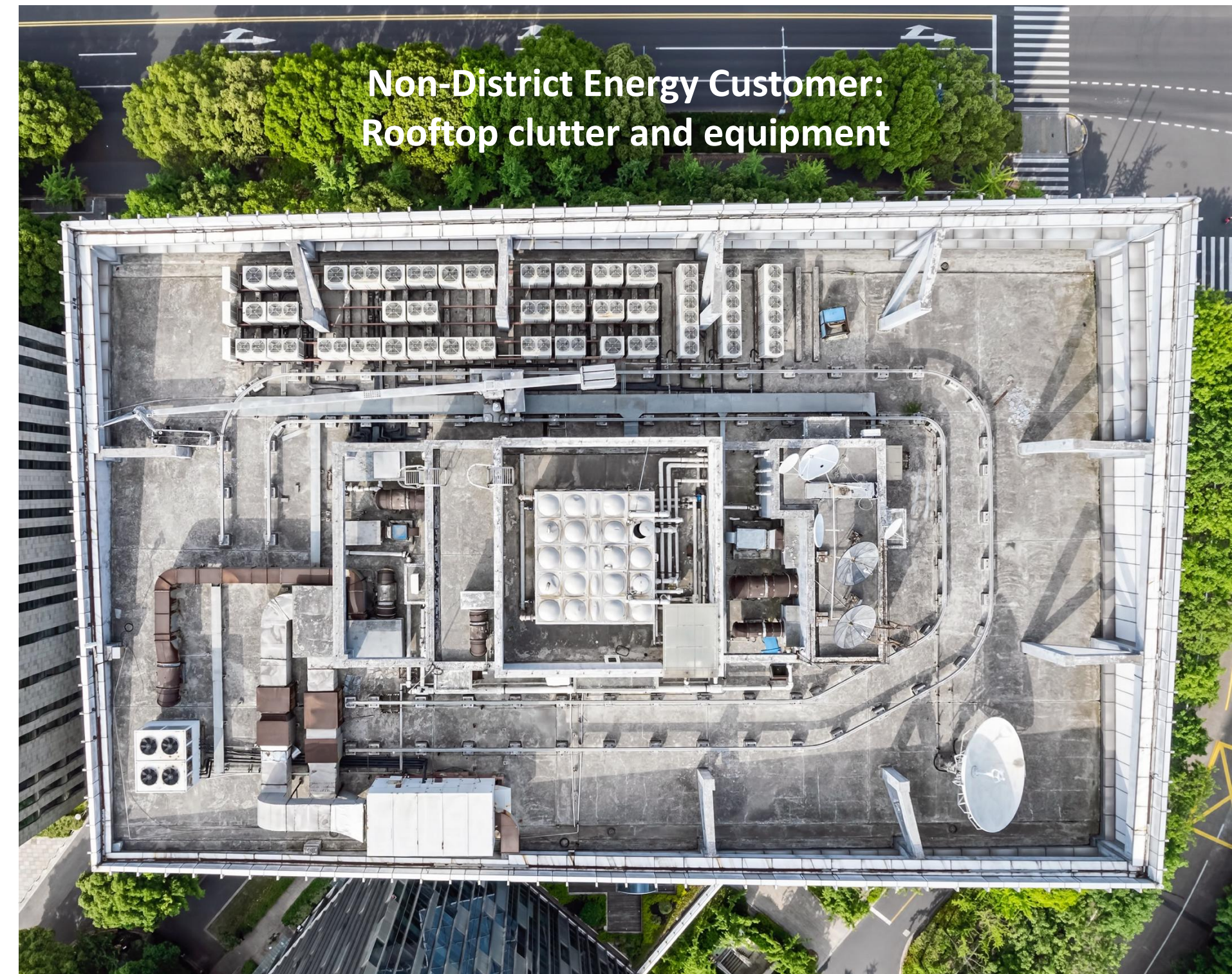
## Grid Resilience

Industrial-grade centralized systems support critical loads and support demand response in constrained grid locations

**Building electricity demand reduced ~50%**  
**Variance <2% year-round with district cooling**

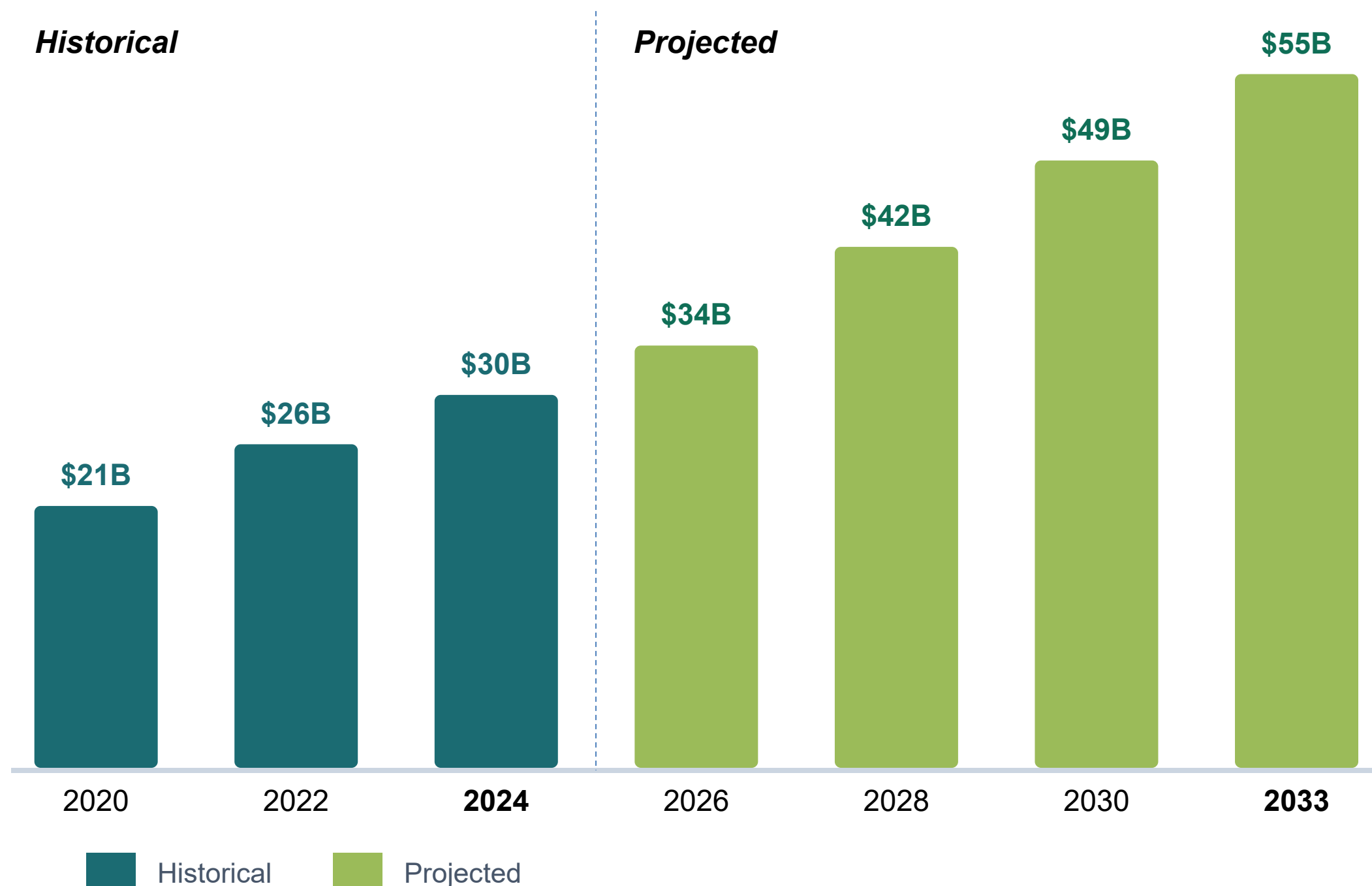
# Generating Value for Customers

District energy unlocks real estate value by eliminating bulky rooftop and basement equipment—freeing space for tenant amenities, leasable square footage, and higher property value.



# Global Market Momentum

The global district cooling market is projected to double over the next decade.



## Cities Are Advancing Cooling Plans

National cooling action plans in Southeast Asia, the Middle East, and South Asia are embedding district cooling as a primary demand-side management pathway.

## Middle East Sets the Scale Template

Dubai's Empower system—the world's largest district cooling provider at 1.64M RT—demonstrates what strategic investment over 20 years achieves.

## Policy + Finance Are Aligning

IFC, World Bank, and development banks are actively structuring district cooling projects in new markets, lowering first-mover risk for cities and developers.



# The Scale Template: From Dubai to the World

What 20 years of strategic investment looks like—and what new markets can replicate.

Best Practice Case:  
**District Cooling Development in Dubai**  
**1.7M RT** (installed) **2.0M RT** (contracted)

Over 20 years, Empower Energy Solutions used an innovative risk/revenue business model with anchor-load contracts to support planned, incremental growth for mixed-use developments, government buildings, and airports, providing revenue certainty aligned with successive plant investments.

The result: Empower is the world's largest district cooling service provider, and Dubai's electricity grid carries significantly less peak cooling load than comparable cities—and the infrastructure is positioned to further decarbonize as the UAE's grid evolves.

## Other Proven Systems



### Singapore: Marina Bay

District cooling built into the urban design of a new CBD from day one—demonstrating replicability in high-density Asian markets.



### Paris: Fraîcheur de Paris

The City of Paris intends to double capacity of district cooling infrastructure to meet growing urban cooling demand, address public health & safety and preserve landmark architecture.



### Stockholm: Fortum

Integrated district heating and cooling in a Nordic climate—showing that sector coupling extends district energy well beyond hot-climate markets.

# Enabling Conditions: What Makes District Cooling Scale

The technology exists. The cases are proven. What separates markets that scale from those that stall is policy, finance, and planning.

## Policy & Regulatory Frameworks

- Embed district cooling in national cooling action plans and demand-side management strategies
- Mandate or incentivize connections in high-density new developments
- Send clear, long-term policy signals that unlock private capital.

## Finance & Development Capital

- Concessional finance from IFC and World Bank to catalyze first-mover markets
- Anchor load contracts (government buildings, airports) de-risk early-stage systems
- Long-term revenue certainty through regulatory frameworks matched to infrastructure timescales

## Urban & Infrastructure Planning

- Integrate district cooling into master planning for new developments and urban regeneration
- Reserve corridor rights-of-way for thermal piping alongside power and transit
- Coordinate cooling strategies with grid planning to optimize peak demand management

# From Proven Cases to Global Scale

District cooling delivers the trifecta cities need: **climate progress, grid resilience, and energy affordability.**

**Today's panel will explore:**

Operating experience  
and industry outlook

Policy and finance  
enabling conditions

Pathways for replication  
in new markets

MODERATOR

# Leading the conversation



## Meghan Riesterer

Second Vice Chair, Executive Committee

Board of Directors

[International District Energy Association](#)

## PANEL DISCUSSION

# Industry Outlook and Enabling Conditions



**Ahmad Bin Shafar**

Chief Executive Officer

**Empower**



**Oddgeir Gudmundsson**

Director, Projects

**Danfoss**



**Sudheer Perla**

Senior Advisor, District Cooling

**UNEP Cool Coalition**



**Alexander Sharabaroff**

Senior Energy Specialist

**World Bank**

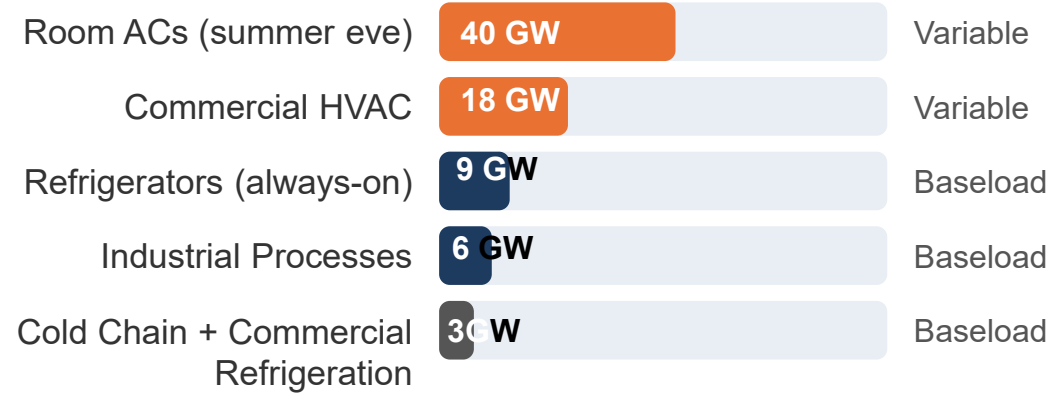
# District Cooling in India

## Industry Outlook & Enabling Conditions

## 256 GW

India's record peak power demand · April 2026

~75 GW (30%) of this peak is going towards Cooling



Over 70% of India's Cooling is currently powered by Coal

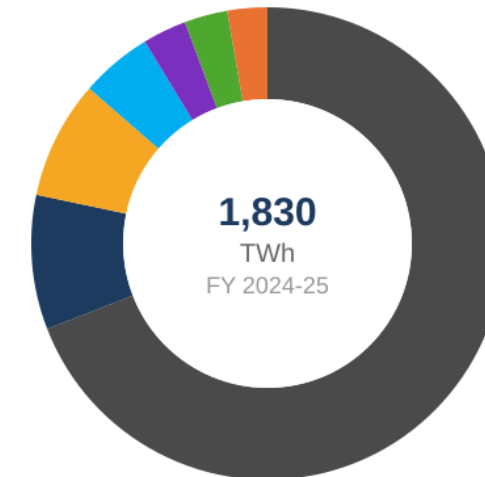
Time of Day	Coal %	Solar/RE
Evening ACs (6–10 PM)	78–85%	0%
Office HVAC (11AM–2PM)	50–60%	25–35%
Baseload 24/7	71–74%	5–8%

DCS+TES shifts load from coal-peak evening to solar midday.

## ~130 GW

Projected by 2030 — ACs doubling from 60M to 120M+ units

Total installed capacity: 475 GW · End FY 2024–25

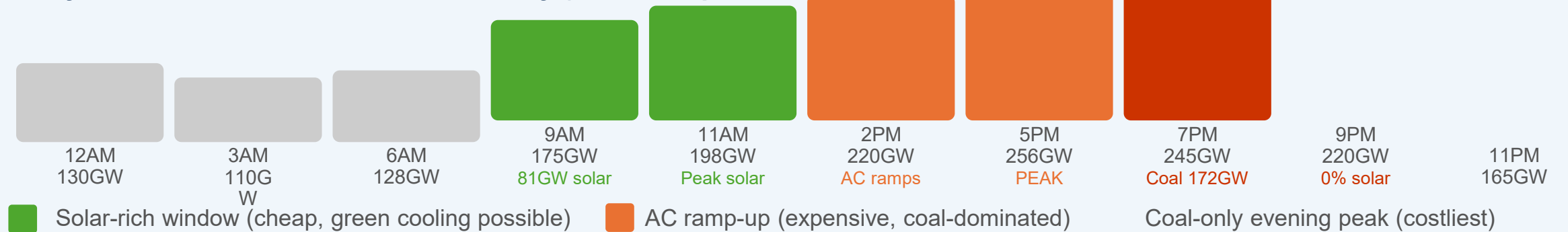


Source	TWh	Share
Coal	1,265	69%
Hydro	168	9%
Solar	148	8%
Wind	90	5%
Nuclear	55	3%
Gas	50	3%
Others	54	3%

Despite 48% non-fossil installed capacity, coal provides 69% of actual generation · FY'25 · Source: CEA

### INDIA'S DAILY ELECTRICITY DEMAND PROFILE — WHERE COOLING SITS

Daily Demand Curve — Peak Summer Day (256 GW, April 2026)



#### Duck Curve: The Grid Crisis

Solar peaks 81 GW at 11AM; demand peaks at 5PM. Coal must ramp 120 to 172 GW in 6 hrs. Each GW of AC requires 1.5–2 GW of coal backing.

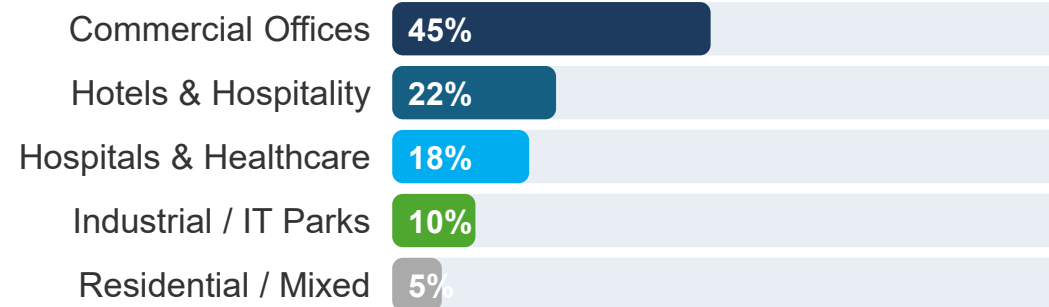
#### DCS + TES: The Solution

TES is 5–8x cheaper than BESS. Every 10 TR of DCS shifts ~15 kW off coal peak.

## 322K TR

operational DCS capacity · 73+ projects measured by BEE guidelines

### INSTALLED CAPACITY BY SECTOR



### ANCHOR CASE STUDIES

#### DLF Cyber City, Gurugram- Now De-commissioned

45,000 TR | 28M sq ft Grade-A offices | 35% energy savings vs split ACs | ₹250 Cr | BEE 4★

#### GIFT City, Gandhinagar — Merchant Utility

25,000 TR operational | First independent cooling utility in India | GIFT ICT (GIL) as licensed DC operator | Serves financial district

#### Infosys Campus Network

~50,000+ TR captive DCS across 22+ campuses | LEED Platinum | Centrifugal chillers + TSE condenser water

#### Amaravati, Andhra Pradesh

First government-mandated PPP DCS | ~20,000 TR planned for capital city core zone

### NET-ZERO BUILDINGS: INDIA'S INVISIBLE DCS STORY

#### India: World Leader in LEED Platinum

- Most Net-Zero and LEED Platinum projects globally — Majority use **captive campus DCS technologies**
- Centrifugal chillers (0.45–0.65 kW/TR) + TSE condenser water & pre-insulated piping across 2-10 buildings in campus
- Radiant cooling, DOAS & secondary side interventions to reduce sensible and latent loads

### TECHNOLOGY STACK: INDIA VS. GCC

Top performing buildings in India are already designed 2x more efficiently than buildings connected to District Cooling in the GCC countries

#### Floor area per RT of installed chiller capacity:

700–1,000

sq ft per RT · India  
>2x more efficient than GCC

VS.

250–300

sq ft per RT · UAE/GCC  
Standard design benchmark

### THE MISSING PIECE: FROM CAPTIVE TO COMMERCIAL UTILITY

#### Not Technology — A Business Model Problem

- All 73+ projects are **captive campus models**: owner builds & operates for own buildings only
- Missing: **Merchant Cooling Utility**: an independent operator selling chilled water across multiple buildings (Singapore, UAE, Scandinavia)
- GIFT City is the only operational merchant model;

#### The Scale-Up Opportunity

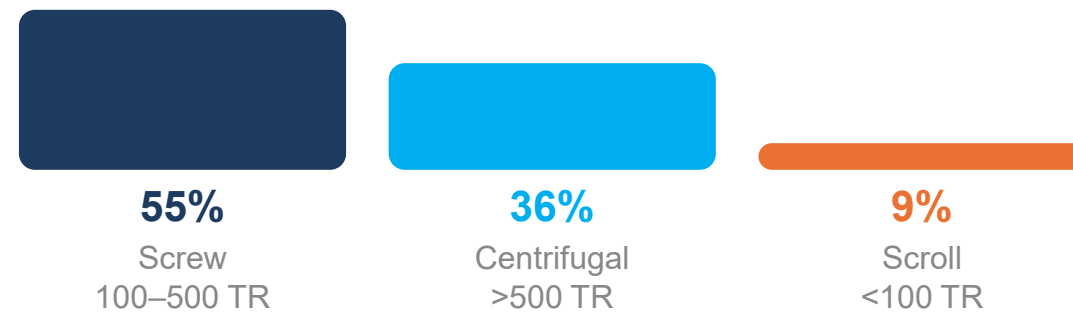
- **15x gap**: 322K TR installed vs. >4.8M TR technical potential by 2030
- **ToD arbitrage**: TES commercially self-sustaining
- **Grid dividend**: 10% DCS penetration avoids up to \$9bn T&D capex
- Unlocking requires a **merchant utility regulatory framework** — the single missing enabler

## INDIA CHILLER MARKET — SIZE & SEGMENTATION

**~\$740M**

Annual chiller market (2025) · ~9M TR installed base

### By Compressor Type



**Water-cooled: 53.6%** of market — backbone for DCS & large commercial · DC segment CAGR: **12.4%** · New installations: **~1.1M TR/yr**

## KEY INDUSTRY PLAYERS

Domestic Manufacturing Base in India

### Carrier

Centrifugal & screw chillers; Gurugram & Hyderabad plants

### Daikin

Chillers & VRV; Rajasthan

### Trane (Ingersoll Rand)

Large centrifugal; Pune manufacturing & service hub

### Blue Star / Voltas

Leading Indian OEMs; I

### Danfoss / Alfa Laval

Drives, valves & heat exchangers; Chennai & Pune plants

### Grundfos / KSB

Pumps & motors; Pune & Bengaluru; core DCS equipment

## CHILLER MARKET GROWTH TRAJECTORY



## MAKE IN INDIA & R&D INNOVATION ECOSYSTEM

### Localisation Trajectory: 40% → 65–75% by 2035

- Heat exchangers, cooling towers, pumps, piping —domestic already
- Pre-insulated pipes & energy transfer stations (ETS): currently imported. Can be fully localized in 3 years
- Centrifugal compressors & refrigerants: remaining import gap

## Live R&D & Manufacturing Investments

### Daikin — Compressor Manufacturing (Neemrana)

First OEM to localise compressor manufacturing in India; reduces import dependence & cuts DCS plant costs.

### IIT-M & IIT-B — TES Materials R&D

PCM slurries & ice-on-coil storage optimised for tropical climates; targeting 50% cost reduction vs. imports.

### Thermax — Absorption Chillers

Indigenous absorption chiller design for waste heat & solar integration; PLI-eligible; reduces import reliance.

**Export:** Voltas, L&T, AECOM India already supplying DCS EPC to Middle East

## ELECTRICITY DISTRIBUTION, CLIMATE & SOCIETAL IMPACT

### ⚡ Electricity Grid & Distribution

- 6–8 GW peak reduction with 12% DCS penetration → Upto \$ 9B T&D capex avoided
- TES shifts cooling load from coal-heavy evening to solar midday (offering a 50% DISCOM cost reduction)
- Deferred distribution network upgrades in commercial zones — direct relief for state DISCOMs
- Reduces substation loading & peak feeder congestion in urban commercial districts

### 🌱 Climate Impact

- Refrigerant re-fill market in India at \$800 M from 32,000 T of HFC refrigerant leaks
- DCS = fewer HFC refrigerant leak points vs. millions of individual AC units
- Similarly, cumulative emission reduction by 2035 (TES solar shift + higher COP) can >60 MtCO<sub>2</sub>
- Urban Heat Island (UHI) mitigation: centralised heat rejection towers vs. distributed AC outdoor units across rooftops
- Water circular economy: TSE as condenser water closes the sewage-to-cooling loop

### 👥 Societal Impact

- Thermal comfort equity: lower OpEx model makes cooling accessible to all classes of society
- District Cooling contributes to 8 SDGs- from saving lives during heat waves to creating skilled employment and building more sustainable cities
- Reliable 24/7 cooling for hospitals, pharma plants & data centres — critical infrastructure resilience

**6–8 GW**

Peak demand avoided

**60 MtCO<sub>2</sub>**

By 2035

**8**

SDGs

**~4.8M TR**

Potential DCS market by 2035 if 12.5% of existing chiller base adopts a merchant DCS model

**9x+**

growth vs. 322K TR installed today — without any regulatory frameworks

**\$7.2 B**

incremental DCS investment at \$1,500/TR plant cost

Merchant DCS can be a natural evolution for the chiller market. Every large chiller project in an urban cluster is a latent DCS project awaiting the right regulatory framework.

## ✓ IMPLEMENTED — CENTRAL GOV'T

MoEFCC · 2019

### India Cooling Action Plan (ICAP)

First national cooling roadmap; recognizes role of DCS for commercial & urban zones; sets medium term targets

BEE · 2019

### DCS Performance Guidelines

India's first DCS guidelines to increase awareness and support project development

MoEFCC · 2021

### Techno Economic Feasibility Study

National DCS potential mapping across cities; forms investment-decision basis for state govts & developers.

## UNDER CONSIDERATION — CENTRAL

**AHEAD (\$750M, World Bank):** EE upgrades incl. DCS feasibility studies in commercial districts; under implementation

**BEE-UNEP DCS Hub:** National knowledge & coordination platform; connecting developers, financiers & policymakers; launched 2025

## ✓ IMPLEMENTED — STATE GOVTS

### Maharashtra — MERC Concessional Tariff

MERC concessional electricity tariff for licensed DCS utilities; reduces OpEx & improves project viability.

### Andhra Pradesh — Amaravati PPP DCS

India's **first** gov't-mandated PPP DCS; ~20,000 TR for Amaravati capital zone; under implementation.

### Telangana — Pharma City PPP DCS

PPP DCS **awarded** at Hyderabad Pharma City; first industrial-use DCS on PPP basis in India.

### Gujarat — GIFT City Merchant Utility

25,000 TR **operational**; GIL as licensed independent cooling utility for IFSC. *India's only active merchant DCS.*

## UNDER CONSIDERATION — STATE

**Chennai:** Inclusion of DCS under the City's new masterplan under development

**Mumbai:** Several active projects under consideration

## ⚠ CRITICAL POLICY LEVERS YET TO BE ACTIVATED

- 1 **Merchant Cooling Utility Licensing:** No framework to sell chilled water across property boundaries. Needs Electricity Act amendment or standalone DCS Act (cf. Singapore 2001).
- 2 **ToD Tariff and Concession Tariffs:** Needs CERC national mandate.
- 3 **Public Utility Status & TSE Off-take Structures**
- 4 **ECBC 2.0 DCS Zone Mandate:** Mandatory DCS connection for buildings >10,000 sq m in designated zones — de-risks merchant investment via guaranteed offtake.

## POLICY GAP VS. OPPORTUNITY

### What Exists

ICAP ✓ BEE Guidelines ✓ Techno-Economic Study ✓ MERC tariff ✓ State PPP pilots ✓

### What's Missing

Utility licence  ToD national  TSE rights  ECBC mandate

**The Unlock:** India has demand (256 GW peak), financing (AHEAD in progress), and technical standards (BEE). The single remaining bottleneck is the *commercial & regulatory framework* for Merchant Cooling Utilities.

**PHASE 1**  
**Foundation & Pilots**  
 2025–2027

- ★ **BEE-UNEP DCS Hub — Foundational Platform**  
 National knowledge, coordination & project development hub (launched 2026). Six pillars of work:
 

Govt. Coordination & Policy	Project Development Support
Knowledge Products & Repository	Market Research & State Plans
Stakeholder Engagement	Capacity Building & Training
- 2 **State Feasibility Studies**  
 6-state studies (TN, MH, AP, TG, Delhi, GJ) to identify and develop anchor projects through PPP concession frameworks
- 3 **Merchant Utility Regulatory Framework**  
 Draft licensing model; pilot in GIFT City & Hyderabad with private operators
- 4 **Data Centre Anchor Tenant Scheme**  
 3–5 hyperscale DCs as anchors for merchant DCS in Mumbai, Chennai or Hyderabad

**Key Enabler**

**Foundation:** DCS Hub + Project Development+ Merchant utility license

**PHASE 2**  
**Scale-Up & Manufacturing**  
 2027–2030

- 1 **5 Anchor Merchant DCS Projects operational**  
 GIFT City (25K TR), Hyderabad (50K TR), Mumbai (40K TR), Chennai Knowledge City (60K TR), Amaravati (30K TR)
- 2 **Activate ToD Tariff — National**  
 CERC mandate; DCS+TES self-sustaining without subsidy
- 3 **Make in India & ECBC Mandate**  
 PLI for compressors & ETS; 65% local content; ECBC 2.0 DCS zone mandate (>10,000 sqm)
- 4 **Green Finance Mobilisation**  
 IFC, HUDCO green bonds; AHEAD de-risk first 30% of project cost

**Key Enabler**

**Finance + Tariff:** ToD rollout + AHEAD/BHAVYA + IFC green bonds + PLI

**PHASE 3**  
**System Transformation**  
 2030–2035

- 1 **4.81M TR DCS Installed**  
 322K TR (2024) → 4.81M TR (2035): 15x; \$7.2B+ market
- 2 **Upto 8 GW Peak Reduction**  
 12% DCS penetration avoids 6–8 GW grid capacity; \$9 B T&D capex saved
- 3 **Full Solar-Cooling Integration**  
 80%+ of cooling on solar hours; >60 MtCO<sub>2</sub> cumulative reduction by 2035
- 4 **India as Regional DCS Export Hub**  
 Indian DCS systems & EPC firms supplying South Asia, SE Asia & Africa

**Key Enabler**

**Technology:** TES at scale + Solar integration + Indigenous manufacturing



The UNEP Cool Coalition webinar series

# Thank you

## RECORDING & MATERIALS

Recording, presentations and summary article will be available shortly.

NEXT COOL TALK • 16 MAY

## Taxonomies for Financing Efficient Consumer Appliances